

Message Text

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ACTION IO-14

INFO OCT-01 AF-10 EUR-12 ISO-00 CIAE-00 DODE-00 PM-05
H-01 INR-10 L-03 NSAE-00 NSC-05 PA-01 SP-02
SS-15 ICA-11 HA-05 NEA-10 EA-10 TRSE-00 OMB-01
AID-05 EB-08 ACDA-12 NRC-05 OES-09 SAS-02 DOE-15
SOE-02 /174 W

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R 081214Z SEP 78
FM AMEMBASSY BONN
TO SECSTATE WASHDC 1712
INFO EC COLLECTIVE
AMEMBASSY MOSCOW
AMEMBASSY PRETORIA
USMISSION USNATO
USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 01 OF 02 BONN 16427

USEEC ALSO FOR EMBASSY

E.O. 11652: GDS
TAGS: PORG, UNGA, EEC, GW
SUBJECT: PRE-UNGA CONSULTATIONS WITH FRG/EC PRESIDENCY

REFS: A) BONN 16027; B) STATE 224194

1. DEPUTY ASSISTANT SECRETARY FOR POLITICAL AND
MULTILATERAL AFFAIRS HELMAN, ACCOMPANIED BY EMBASSY
OFFICERS, MET WITH FOREIGN OFFICE DIRECTOR OF UN AFFAIRS
GORENFLOS AND STAFF FOR PRE-UNGA CONSULTATIONS ON
SEPTEMBER 6. DISCUSSION COVERED HUMAN RIGHTS,
PEACEKEEPING (SEPTTEL), STRENGTHENING OF UNSC, SOUTHERN
AFRICA, MIDDLE EAST, CYPRUS, AND FUTURE CONSULTATIONS.

2. HUMAN RIGHTS. GORENFLOS EXPRESSED CONCERN THAT THE
WEST COULD COME UNDER FIRE ON HUMAN RIGHTS DURING THE
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UNGA. HE COULD WELL ENVISAGE A SCENARIO WHERE GROMYKO
WOULD PRESENT AN ATTRACTIVE (FOR THE THIRD WORLD)
PROPOSAL ON HUMAN RIGHTS BASED ON RESOLUTION 32-130.
EVEN IN THE ABSENCE OF A SOVIET PROPOSAL, RESOLUTION
32-130 COULD WELL BECOME THE BASIS OF A THIRD WORLD
HUMAN RIGHTS OFFENSIVE DURING THE UNGA. (GORENFLOS
DISCLAIMED ANY KNOWLEDGE OF A SOVIET INITIATIVE; HE

WAS ONLY SPECULATING.) THIS WOULD NECESSITATE CLOSE COORDINATION AND A COMMON POLICY AMONG THE NINE AND THE US. GORENFLOS BELIEVED THE US INITIATIVES ON HUMAN RIGHTS I.E., IMPROVED COORDINATION ON UN HUMAN RIGHTS ACTIVITY AND AN IMPROVED PROCEDURAL HANDLING OF HUMAN RIGHTS QUESTIONS, WHILE USEFUL, DID NOT GO FAR ENOUGH AS A WESTERN STRATEGY TO DEAL WITH THIS SITUATION WHICH PROMISES TO CONFRONT THE WEST IN THE UNGA.

3. GORENFLOS PROPOSED US-EC-9 CONSULTATIONS TO DEVISE SUCH A STRATEGY. HE NOTED THAT THE NINE'S THINKING AND COORDINATION IN THIS AREA WAS STILL UNDER WAY AND THAT IT WOULD BE DIFFICULT TO CONCLUDE THIS PROCESS BEFORE THE OPENING OF THE UNGA. THUS, GORENFLOS SUGGESTED CONSULTATIONS DURING THE LAST WEEK IN SEPTEMBER OR THE FIRST WEEK IN OCTOBER. IF WE WERE INTERESTED IN DISCUSSING THE MATTER BEFORE THAT TIME, GORENFLOS THOUGHT THE NINE WOULD PREFER INITIALLY TO CONSULT IN CAPITALS (SINCE THE ISSUES REQUIRED INTERMINISTERIAL HANDLING).

4. HELMAN AGREED THAT SUCH CONSULTATIONS WOULD BE MOST USEFUL, THOUGH HE THOUGHT THERE WERE ADVANTAGES TO HOLDING THEM IN NEW YORK PRIOR TO THE START OF THE UNGA. GORENFLOS UNDERTOOK TO BE BACK IN TOUCH REGARDING SPECIFICS OF TIMING AND VENUE.
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5. HELMAN OBSERVED THAT HUMAN RIGHTS VIOLATIONS IN CAMBODIA HAD BECOME VERY SERIOUS AND BOTH SIDES MIGHT BEGIN TO THINK OF WHAT MIGHT BE DONE ON THIS ISSUE DURING THE UNGA.

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C O N F I D E N T I A L SECTION 02 OF 02 BONN 16427

6. STRENGTHENING OF UNSC. HELMAN OUTLINED THE US DESIRE TO MAKE THE UNSC A MORE EFFECTIVE INSTITUTION. WITH THIS IN MIND, WE HAD PROPOSED AN ANNUAL MEETING OF THE UNSC AT FOREIGN MINISTER LEVEL. GORENFLOS SAID THE FRG HAD PRACTICAL PROBLEMS WITH THIS SINCE IT WOULD PROVE DIFFICULT TO INDUCE MINISTERS TO ATTEND SUCH A MEETING IN THE ABSENCE OF A CRISIS OR A VERY SPECIFIC AGENDA. HE THOUGHT GENSCHER, HOWEVER, MIGHT BE MORE INCLINED TO ATTEND IF A MEETING WERE IN CONNECTION WITH A VISIT TO NEW YORK. IN THIS CONTEXT, GORENFLOS NOTED THAT GENSCHER AND OTHER FOREIGN MINISTERS WOULD BE AT THE UN IN DECEMBER FOR THE 30TH ANNIVERSARY OF THE HUMAN RIGHTS DECLARATION. HELMAN SAID WE WOULD CONSIDER THESE POINTS AND RESPOND IN DUE COURSE.

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7. STRESSING THAT HE WAS SPEAKING PERSONALLY, GORENFLOS SAID, AT SOME POINT, WE WOULD HAVE TO CONSIDER HOW TO RESPOND TO THIRD WORLD PRESSURES FOR ENLARGEMENT OF THE UNSC. WE MIGHT PERHAPS ALSO CONSIDER EXPANDING THE VETO POWER. HELMAN AGREED THAT PERHAPS THESE WERE PROBLEMS WHICH WOULD HAVE TO BE ADDRESSED IN THE FUTURE, BUT THAT WE HAD SERIOUS DOUBTS ABOUT THE WISDOM OF REOPENING THE UN CHARTER ON ISSUES SUCH AS THE VETO. IN FACT, THE PRESIDENT, IN HIS REPORT TO CONGRESS, HAD POINTED IN THE OPPOSITE DIRECTION -- TOWARD VOLUNTARILY RESTRICTING THE USE -OF THE VETO.

8. SOUTHERN AFRICA. HELMAN SUGGESTED THAT CONTACT GROUP ECONOMIC AID EXPERTS MIGHT MEET IN NEW YORK IN

3 TO 4 WEEKS TO DISCUSS HOW WE MIGHT ASSIST AN INDEPENDENT NAMIBIA. ON RHODESIA, HE NOTED THAT THE ANGLO-AMERICAN PLAN WOULD REQUIRE A SUBSTANTIAL UN FORCE AND THIS WOULD SERIOUSLY STRAIN UN RESOURCES. THIS PROBLEM MIGHT SOON HAVE TO BE ADDRESSED.

9. HELMAN SAID THE US DID NOT EXPECT ANYTHING NEW OR DRAMATIC ON THE APARTHEID ISSUE IN THE UNGA. GORENFLOS DEMURRED, NOTING THAT THE FRG ANALYSIS POINTED TO A SHARPENING OF THE DEBATE, PARTICULARLY IN THE FORM OF INCREASED ATTACKS BY THE ANTI-APARTHEID COMMITTEE.

10. HELMAN REFERRED TO THE NEED TO GAIN SOUTH AFRICA'S ADHERENCE TO THE NUCLEAR NON-PROLIFERATION TREATY AND STRESSED THE IMPORTANCE OF BLOCKING ANY EFFORT TO CRITICIZE OR DECLARE UNACCEPTABLE A PEACEFUL NUCLEAR RELATIONSHIP WITH SOUTH AFRICA. GORENFLOS AGREED WITH US VIEWS BUT EXPRESSED CONCERN THAT PRETORIA WAS ENGAGING IN DILATORY TACTICS ON THIS ISSUE DESPITE
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INCREASING PRESSURE FROM THE AFRICAN STATES.

11. THE MIDDLE EAST. HELMAN OUTLINED THE IMPORTANCE ATTACHED BY THE US TO A CONTINUATION OF UN PEACEKEEPING OPERATIONS IN THE AREA. HE ALSO STRESSED THE NECESSITY OF WORKING CLOSELY WITH MODERATE ARAB STATES TO AVOID RESOLUTIONS WHICH MIGHT DAMAGE THE PEACE PROCESS. GORENFLOS CONCURRED IN THIS ASSESSMENT.

12. FUTURE CONSULTATIONS. NOTING THAT HE WAS THINKING ALOUD, HELMAN REFERRED TO THE HIGHLY USEFUL US-FRG CONSULTATIVE RELATIONSHIP WHICH HAD EVOLVED DURING BONN'S SECURITY COUNCIL MEMBERSHIP. HE SUGGESTED THAT BOTH SIDES SERIOUSLY CONSIDER MAINTAINING A CLOSE CONSULTATIVE RELATIONSHIP (BILATERALLY OR IN SOME OTHER FORM) ON ISSUES OF COMMON CONCERN. IN RESPONSE, GORENFLOS OBSERVED THAT THIS WAS AN ATTRACTIVE IDEA BUT THE QUESTION OF A FRAMEWORK FOR SUCH CONSULTATIONS REQUIRED ADDITIONAL CONSIDERATION. HE AGREED THAT THE MATTER SHOULD BE DISCUSSED FURTHER.
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